

U.S. DEPARTMENT OF COMMERCE

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COMMERCE SPECTRUM MANAGEMENT
ADVISORY COMMITTEE (CSMAC)

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MEETING

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TUESDAY
OCTOBER 1, 2019

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The Committee met in the Law Offices
of Morgan Lewis & Bockius, LLP, 1111 Pennsylvania
Avenue NW, Washington, D.C., at 1:00 p.m., Charla
Rath and Jennifer Warren, Co-Chairs, presiding.

PRESENT

CHARLA RATH, Co-Chair
JENNIFER WARREN, Co-Chair
CLAUDE AIKEN, Member
MARY BROWN, Member
MICHAEL CALABRESE, Member (by telephone)
JEFF COHEN, Member
MARK E. CROSBY, Member
H. MARK GIBSON, Member
CAROLYN KAHN, Member
MARK LEWELLEN, Member
WAYNE PHOEL, Member
CARL POVELITES, Member
RUTH PRITCHARD-KELLY, Member (by telephone)
MARK RACEK, Member
ANDREW ROY, Member
KURT SCHAUBACH, Member
MIRIAM SOROND, Member (by telephone)
CHRISTOPHER WEASLER, Member

ALSO PRESENT

CHARLES COOPER, Associate Administrator, Office
of Spectrum Management, NTIA

BRUCE JACOBS, Senior Advisor, NTIA

DOUG KINKOPH, Acting Deputy Assistant Secretary
for Communications and Information, NTIA

DAVID REED, Designated Federal Officer

ANTONIO RICHARDSON, Office of Spectrum
Management, NTIA

LICHING SUNG, Office of Spectrum Management,
NTIA

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1 P-R-O-C-E-E-D-I-N-G-S

2 1:04 p.m.

3 MR. KINKOPH: Good afternoon. Thank
4 you for attending today. My name's Doug Kinkoph.
5 I'm the Acting Assistant Deputy Secretary for
6 NTIA. And I'd like to welcome you all to the --
7 Please mute your phones.

8 (Off microphone comments.)

9 I'd like to just welcome you all to
10 the 2019 CSMAC, and to see some familiar faces,
11 and get to know new ones here today.

12 I'd definitely like to welcome the new
13 members. Which ones of you are new? If you
14 could just quickly raise your hand? Welcome
15 aboard. Welcome.

16 I'd like to recognize Jennifer Warren
17 and Charla Rath, who serve as our new co-chairs.
18 Thanks for your leadership, and taking on that
19 responsibility. Appreciate it.

20 Much has happened since the 2018
21 CSMAC. Since the White House has released last
22 year the Presidential Memorandum on spectrum

1 management, NTIA has been hard at work at taking
2 on those tasks that we set forth in that report.

3 Last month we release a report that
4 showed significant progress on spectrum
5 repurposing efforts. That includes efforts like
6 making 5.9 gigahertz available for terrestrial
7 wireless and 5G.

8 We completed work on the National
9 Spectrum Strategy, which is under review at the
10 White House. And we hope, I'll say that again.
11 We release in the coming weeks. And CSMAC will
12 be a vital partner in ensuring that that strategy
13 takes us long term here.

14 We completed the engineering research
15 and testing work that made it possible for the
16 recent FCC rollout of CBRS. This marks a decade
17 of NTIA partnering with the FCC, Department of
18 Defense, and industry counterparts to bring this
19 idea to fruition.

20 We look forward to monitoring and
21 supporting this as they, the FCC rolls this out
22 next year in auction.

1 NITIA also has been working on
2 preparations for a World Radio Communications
3 Conference in Egypt. It's starting later this
4 month.

5 Ambassador Grace Koh will be the U.S.
6 delegation to assert ongoing American leadership
7 in the global spectrum allocation decisions. I
8 know a few of you, or many of you may even be
9 attending. And we look forward to working with
10 you there in Egypt.

11 Today's agenda, we're going to look at
12 four study questions. And I'm just going to go
13 over those quickly. That will help inform our
14 discussion.

15 The first, what should we -- Please
16 mute your phones. Thank you. First, what should
17 we set up as an implementation structure or
18 governance model for the National Spectrum
19 Strategy?

20 We'll encourage broad input on this,
21 and look forward to your recommendations,
22 including potential changes in process, new

1 entities, roles and responsibilities, including
2 whether or not new legislation may be required.

3 Second, what would be the utility of
4 seeking information about current spectrum use,
5 and future requirements from non federal users?
6 And how much of this information is already
7 available?

8 We've sought this kind of information
9 from federal users, on the grounds that having
10 more accurate and granular data will allow better
11 and more rapid decision making on sharing that
12 ability.

13 Third, on the issue of Interference
14 Prevention, Interference Prevention, Detection,
15 and Resolution. How could equipment
16 authorizations rules at the FCC and NTIA be
17 modified to require that all transmitters use a
18 unique identifier?

19 And fourth, we've put forward a set of
20 questions regarding command and control spectrum
21 for Unmanned Aircraft, UAVs. This will include
22 questions about how to ensure collaboration among

1 governance bodies, structures, costs, disparate
2 federal agency jurisdiction.

3 So, we look forward to your
4 perspectives on these issues. We have great
5 confidence in your ability to provide guidance on
6 these issues.

7 And that's really concluding my
8 remarks. Before I hand it back to my esteemed
9 co-chairs here, I just want to thank you all for
10 participating in the CSMAC. I look forward to
11 working with you.

12 CO-CHAIR RATH: I get it first, since
13 the mic is open. Not much to say here. But I
14 really appreciate everything that you all have
15 done in helping us get started with our first
16 meeting in this session.

17 I think we have, you know, four very
18 good questions, and very complicated ones. So, I
19 think we've got our work cut out for us. And
20 really looking forward to it. Jennifer.

21 CO-CHAIR WARREN: I've got this one.
22 Yes. So, again, echoing Charla's thanks. And

1 particularly for everybody who so quickly
2 volunteered, either to co-chair the subcommittees
3 --

4 That's a wireless mic problem. Or
5 have volunteered to participate in the various
6 subcommittees. I think there's still a few more
7 that we'd like to see join a committee. And
8 encourage those, and everybody by the end of this
9 meeting.

10 One of the things we wanted to do,
11 because we've got some folks on the call that are
12 members as well, is for the audience to go
13 around, introduce ourselves. And then, after
14 everyone in the room has done that, ask for the
15 members, only the members, to introduce
16 themselves.

17 There will opportunity at the end of
18 the meeting for public comment. And we'll save
19 the public for then, as we said. So, maybe
20 starting the far end on the right. And please
21 mute on the phone. Whoever it is is moving paper
22 very loud.

1 MR. COHEN: Passed the first test.
2 Good afternoon. I'm Jeff Cohen. I'm Chief
3 Counsel at APCO International. APCO is a
4 nonprofit association of public safety
5 communications professionals, which means 911 and
6 first responder locations. And I'm new to the
7 group. So, thank you.

8 MS. BROWN: Hi. I'm Mary Brown from
9 Cisco Systems. This is my second time through on
10 CSMAC. Excited to be here.

11 MR. AIKEN: Hey. I'm Claude Aiken,
12 the President and CEO of WISPA, the Wireless
13 Internet Service Providers Association. We
14 represent the small rural fixed wireless
15 operators in, here in the United States. Also a
16 newbie here, and really excited to be a part of
17 the CSMAC.

18 MR. SCHAUBACH: Hi. Kurt Schaubach.
19 I'm with Federated Wireless. I'm the CTO for
20 Federated Wireless. And Federated is a
21 software/hardware company that does spectrum
22 sharing.

1 MR. WEASLER: Good afternoon,
2 everyone. Chris Weasler. I'm from Facebook.
3 This is my second time around on CSMAC. And I'm
4 on a team at Facebook called Facebook
5 Connectivity, that works on programs, solutions,
6 technologies that we hope will lead to more
7 pervasive and affordable network connectivity.

8 MR. CROSBY: I'm Mark Crosby,
9 President of the Enterprise Wireless Alliance.
10 Lost track how many terms I've done this. I
11 think Dale and I though, I don't know if Dale's
12 on the line. I love it. I keep coming back,
13 right.

14 So, we represent business industrial
15 land transportation licensees and private land
16 mobile network operators across the country.
17 Glad to be here.

18 CO-CHAIR RATH: Charla Rath. Recently
19 retired from Verizon after 20 years. But still
20 engaged and interested in these topics. So, I
21 agreed to co-chair the CSMAC this year. Not as
22 many as Mark. Not as many terms as Mark.

1 Turning over to you.

2 CO-CHAIR WARREN: Jennifer Warren at
3 Lockheed Martin. And I'm going to welcome, and
4 I'll have him introduce himself, the new head of
5 the Office of Spectrum Management at NTIA,
6 Charles Cooper. We should be recognizing our
7 special guest.

8 MS. KAHN: Hi. I'm Carolyn Kahn,
9 Chief Spectrum Economist at the MITRE
10 Corporation. I've been working economic policy
11 and spectrum issues for over 20 years. And we do
12 a lot of different work on spectrum at MITRE.

13 MR. ROY: Good afternoon. Andrew Roy
14 from Aviation Spectrum Resources. We are
15 coordinating aviation spectrum issues on behalf
16 of the airspace users in the U.S. And this is my
17 second time on the committee. Thank you.

18 MR. LEWELLEN: Good afternoon. This
19 is Mark Lewellen of John Deere. Second time
20 around. I just wanted to point out that
21 agriculture has had a point in U.S. telecom
22 policy that predates the Comm Act of 1934. In

1 the '20s NTIA, or Department of Commerce issued
2 two licenses for broadcasters. And one of those
3 was limited to weather forecasting and crop
4 information. So, we've been involved for a long,
5 long time on agriculture.

6 MR. GIBSON: I'm one of the five
7 Marks, Mark Gibson. Raise your hand if your name
8 is Mark. I'm Director of Business Development
9 with CommScope, Business Development and
10 Regulatory Policy with CommScope.

11 I'm from the Comsearch Division, which
12 does spectrum management. And I'm a SAS provider
13 as well, like Kurt. I lost track of how long
14 I've been here. Like Mark, awhile. So, that's
15 it.

16 MR. RACEK: Yes. I'm the other Mark,
17 Mark Racek. And I work for Ericsson. We're an
18 ICT company. And, you know, this is my second
19 term here. And I've enjoyed it so far.

20 I think this is, looking at these type
21 of questions I really think is enlightening. And
22 I hope that I can be able to provide some input

1 and contributions into the work. Thank you.

2 MR. POVELITES: Carl Povelites, not a
3 Mark, AT&T.

4 MR. PHOEL: Hi. I'm Wayne Phoel.
5 This is my first CSMAC. I have a few things
6 going on, one of which is on the research faculty
7 at the University of Maryland, Institute for
8 Systems Research. I also have an independent LLC
9 that does advanced technology research focusing
10 on wireless communication. And I am the last of
11 the members sitting here at the tables. I think
12 we pass it over to those on line, right?

13 CO-CHAIR WARREN: So, members on the
14 phone, if you could introduce yourself.

15 MS. SOROND: Hi. This is Mariam
16 Sorond. I am the Chief Research and Development
17 Officer at CableLabs, working on cable wireless
18 innovation technologies. And this is my third
19 term at CSMAC. So, thank you all.

20 MS. PRITCHARD-KELLY: And this is Ruth
21 Pritchard-Kelly. I'm the head of Regulatory and
22 Spectrum Affairs for OneWeb, one of the new LEO

1 global constellations of satellites. My first
2 CSMAC, but hopefully not my first spectrum rodeo.
3 Really happy to be here.

4 MR. CALABRESE: Yes. And this is
5 Michael Calabrese. I direct the Wireless Future
6 Program at the Open Technology Institute at New
7 America. And I've been on CSMAC since 2009.

8 (Off microphone comment.)

9 CO-CHAIR WARREN: Anybody else? All
10 right then, we'll be moving on to the next part
11 of our agenda, which is to invite Charles to
12 share with us his thoughts in the context of a
13 federal spectrum update. Thank you.

14 MR. COOPER: Thank you, Jennifer for
15 getting us underway. It's great to have CSMAC
16 back in action. I noticed just this past weekend
17 the White House issued an Executive Order on the
18 continuance of certain Federal Advisory
19 Committees, which we call FACAs. And CSMAC was
20 part of that. So, we are certainly in full
21 force, and fully authorized to proceed.

22 Since this is my first CSMAC meeting

1 I wanted to mention my own optimism and
2 excitement about the work we're about to do
3 together.

4 I joined NTIA just a few months ago,
5 but already are aware about the important role it
6 plays, not only in managing federal spectrum use,
7 but also in collaborating with industry, the
8 federal agencies, the White House, and the FCC to
9 generate policy proposals, and sharing approaches
10 that benefit everyone.

11 So, I'm really looking forward to
12 CSMAC's work, because it's important to maintain
13 and grow the dialogue and cooperation that we
14 have traditionally had with the private sector.

15 I understand that the Associate
16 Administrator of OSM has traditionally offered an
17 update at each CSMAC of where we currently stand
18 on an array of spectrum policy issues and other
19 developments. So, with your indulgence I'd like
20 to share some of my thoughts on the current state
21 of play.

22 On repurposing, as Doug has mentioned

1 just a few moments ago, we've been very active in
2 pursuing ongoing efforts that already date back
3 several years.

4 This includes going all the way back
5 AWS-3 transition plan, which there are still very
6 much live issues for us. I would like to touch
7 on a few, several repurposing efforts that we
8 have been actively supporting.

9 One of those major efforts on
10 repurposing that has seen quite a bit of interest
11 lately, and a major milestone, was the initial
12 commercial deployment, the ICD of services
13 utilizing Spectrum Access System, SAS's
14 equipment, and the Citizens Broadband Radio
15 Service, CBRS, in the 3550-3700 megahertz band.

16 NTIA carried out the vital engineering
17 and software development for the Testing of SASSs,
18 and their environmental sensing capabilities
19 equipment, enabling the FCC to certify the SASSs.

20 NTIA will remain involved in tracking
21 and monitoring how these systems perform, and is
22 looking forward to the next round of assessing

1 the 30 day progress reports covering these
2 initial commercial deployments.

3 The process of implementing the new
4 dynamic protection areas, DPAs, using the SAs
5 and ESE technology is just starting. And we're
6 in it for the long haul.

7 Just last week the FCC approved a PN
8 proposing to offer 70 megahertz of access
9 licenses at Auction 105, which is scheduled to
10 commence June of next year in the CBRS band.

11 I would also like to note that we're
12 working to study the potential for compatibility
13 between new terrestrial wireless systems and
14 federal incumbents in the adjacent 3450 to 3550
15 megahertz band. That study is due to be
16 completed by next spring.

17 As we all know, it would be wrong to
18 assume that any particular approach developed for
19 other bands would be duplicated in this band,
20 which has its own set of incumbents and
21 circumstances. But we will be looking for all
22 appropriate potential approaches for the

1 feasibility.

2 Meanwhile, we're in the early stages
3 of considering a similar feasibility study in the
4 federal spectrum in the 7 to 8 gigahertz band.
5 This has arisen due to the FCC's consideration of
6 the adjacent 6 or 7 gigahertz band for potential
7 unlicensed services.

8 We've made progress in implementing
9 the Congressional Mandates contained in recent
10 spectrum related legislation, including the
11 Spectrum Pipeline Act of 2015, and the Mobile Now
12 Act that Congress passed last year.

13 Congress has acted in two ways to
14 direct spectrum policy, and provide us with the
15 tools to implement it.

16 First, Congress set specific amounts,
17 and in some cases described even the bands and
18 ranges to study for potential repurposing,
19 including spectrum sharing.

20 Second, Congress has provided
21 incentives through the Pipeline Act funding for
22 the federal agencies to explore potential changes

1 in their operations that could free up spectrum
2 for auction.

3 So, the NTIA has proceeded, in
4 conjunction with the FCC, in carrying out both
5 policies. Pipeline funding has been applied for,
6 and received in the study of 1300-1350, and 1675
7 -1680 megahertz bands.

8 The 3450-3550 megahertz band I already
9 mentioned earlier is a key part of the larger
10 3100-3550 megahertz study that Congress directed
11 us to complete in the Mobile Now Act.

12 We are working to submit a report in
13 that vein, with a statutory deadline of March
14 23rd of next year.

15 Pipeline studies, including the 1300-
16 1350 sensor work, and NOAA's 1675-1680 study may
17 allow us to meet the Pipeline Act requirement
18 that we identify 30 megahertz below 3 gigahertz
19 for reallocation from federal to non federal use,
20 or shared use.

21 We also have been considering the
22 bands that would satisfy the Mobile Now

1 requirement, to identify 250 megahertz of mobile
2 and fixed broadband use, including 100 megahertz
3 below 6 gigahertz for licensed, 100 megahertz
4 below 8 gigahertz for unlicensed, and a further
5 55 megahertz below 8 gigahertz for licensed,
6 unlicensed, or both.

7 We're also working on a report that
8 addresses the issues on incentives for federal
9 spectrum users, such as the Mobile Now Act
10 mandates this to be finished by March 23rd of
11 next year.

12 To inform this report NTIA is planning
13 to issue a request for comments in the public on
14 this incentives issue. By the way, we will also
15 be requesting on comment on the issue,
16 potentially allowing federal users to lease out
17 spectrum to non federal entities.

18 This proposal has been teed up in past
19 federal budget proposals. And we remain
20 interested in exploring them.

21 One of the major activities this past
22 year has been the multi-pronged effort to

1 implement significant parts of the Presidential
2 Memo, which came out nearly a year ago this
3 month, October 25th of '18.

4 Among the tasks assigned to NTIA in
5 the Presidential Memo are drafting the first
6 annual update report on repurposing initiatives,
7 which is being, which was released this past
8 August, providing guidance to the federal
9 agencies on conducting forecasts, and filing
10 reports on the future spectrum lease
11 requirements.

12 NTIA has been analyzing and
13 summarizing these reports for potential future
14 release. Also providing guidance to the agencies
15 to begin reviewing and quantifying the current
16 spectrum usage.

17 NTIA asked agencies to begin by
18 reviewing the 3100-3550 megahertz, and the 7125-
19 8400 megahertz band. Other bands will be added
20 after consultation.

21 Meanwhile, NTIA has drafted a document
22 outlining the National Spectrum Strategy, which

1 you all heard about, as the Presidential Memo
2 directed. That document is currently under
3 review at the White House.

4 On the topic of space commerce we are
5 looking to develop a space frequency spectrum
6 strategic plan for the Secretary of Commerce to
7 present to the National Space Council.

8 The plan will look at the current and
9 future space spectrum usage by both Government
10 and industry. It will assess the broad economic
11 and functional value of protecting the spectrum,
12 and consider possible changes in the current
13 procedures and policies to better protect these
14 operations.

15 It's all part of our ongoing efforts
16 to balance the spectrum needs on our vital
17 national priorities, including the development
18 and deployment of 5G technologies, the continuing
19 effort of space commerce, and the excellence of
20 our Federal Government operations.

21 Mentioning the Presidential Memorandum
22 and the National Spectrum Strategy is perhaps a

1 good segue into the business of this meeting,
2 which will tee up those questions that CSMAC will
3 pursue during this important term.

4 CSMAC will in fact have an important
5 role to play in exploring and recommending the
6 best processes in governance approaches to
7 translate the strategy elements, and the goals,
8 milestones, and achievements.

9 I would like to first extend my
10 gratitude to the Office of Spectrum Management
11 Spectrum Affairs and Information Division for
12 developing and organizing this meeting. In
13 particular Dave Reed, Antonio Richardson, and
14 John Alden.

15 I would also like to note that the
16 White House, as I mentioned earlier, provided the
17 continuance for this CSMAC meeting, and along
18 with the Department of Commerce, fully renewing
19 the charter. Thank you.

20 CO-CHAIR WARREN: I think typically in
21 the past we've allowed for some questions if
22 there are any of our special guest. So, if

1 you're opening it up to the floor, if there are
2 any questions to Charles.

3 Oh, yes. The folks on the phone,
4 please mute. You may not realize it, but you are
5 very audible every shift. And actually, the
6 other thing is, for the new members.

7 The way we actually do this is, if
8 you're interested in asking a question -- Thank
9 you, Mark, for the demonstration. You put your
10 nametag up. And you should always, for the
11 record introduce yourself before asking a
12 question or making a comment. Okay. Mark.

13 MR. RACEK: Mark Racek, yes. So, back
14 to the March 23rd report. I just wanted a
15 clarification. You said there was an RFC
16 expected to be released on incentives, and also
17 on leasing federal spectrum.

18 And I was wondering if there is some
19 clarification about sort of the timeframe? Is
20 that something that's expected later this year?
21 Or how do you see this?

22 MR. COOPER: So, we have these RFCs,

1 requests for comment. I would say the one that's
2 a priority is the one that's called out in the
3 March statutory requirement. So, that would be
4 the incentives RFC.

5 CO-CHAIR WARREN: So, to clarify,
6 there were two separate RFCs. Any other
7 questions? And again, on the phone, please mute.
8 We may just have to mute you here.

9 Any questions from members on the
10 phone either?

11 MS PRITCHARD-KELLY: Jennifer, it's
12 Ruth at OneWeb. I just wondered if there was an
13 effective way for those of us on the phone to let
14 you know we have a question, other than just
15 interrupting and speaking?

16 CO-CHAIR WARREN: Actually, there is.
17 If you could just press a button on your phone we
18 can hear a tone. And then we'll know there's a
19 question. And at the right point we can
20 acknowledge the phone. If you don't mind that
21 approach, that I think would work.

22 MS. PRITCHARD-KELLY: Wow. Oh, thank

1 you.

2 CO-CHAIR WARREN: It's old school, but
3 workable.

4 (Off microphone comments.)

5 CO-CHAIR WARREN: It's State
6 Department process. I have to give credit to
7 State Department on that. But, so one of the
8 things again, more of a logistics thing, is just
9 to recognize and thank Morgan Lewis for hosting
10 us at their facility today.

11 You will notice that while we are
12 always graciously received at NTIA, we do not
13 always have the beverage and snack assortments
14 provided to us. So, just that extra little,
15 we're going to acknowledge being here at Morgan
16 Lewis. Thank you, Dave, for taking up the offer
17 there.

18 (Off microphone comment.)

19 CO-CHAIR WARREN: I know. That was
20 the point I was trying to make. Anyway, moving
21 on from that. We are going to move on to the
22 introduction of the topics and the subcommittees.

1 Everybody had distributed by Dave Reed the list
2 of the CSMAC topics.

3 You will see as we go through them
4 that there are the Subcommittee Co-Chairs listed
5 there. But also, Dave had previously I believe
6 distributed to everybody kind of the composition
7 of each of the subcommittees to date.

8 And I want to commend, all the Co-
9 Chairs have reached out to all of those who have
10 expressed interest. Again, an opportunity for
11 those couple that haven't yet expressed an
12 interest in any of the subcommittees to do so.

13 Please do. Most of, one subcommittee,
14 and we'll get to that, has already had its first
15 call. And as I said, others have already
16 engaged, which is great.

17 And we also already have the NTIA
18 liaisons. So, thank you in advance for the work
19 that the NTIA liaisons will do. And we'll
20 recognize them with each of the topics as we go
21 through each of them.

22 So, kind of to pick up on Charles'

1 point, I want to thank him for allowing us and
2 asking us to weigh in not only on more of the
3 technical topics, but also more of the strategic
4 topics as well.

5 This is a very nice blend, these four
6 topics that we'll be talking about, of technical
7 and strategic policy, if you like.

8 And I think Topic number 1, National
9 Spectrum Strategy Implementation Governance
10 Model, long title. Nonetheless is such a
11 strategic question that NTIA has asked for our
12 feedback on.

13 And while we do not yet actually have
14 a National Spectrum Strategy, as we heard it's
15 going to be released this fall sometime, we do
16 have the underlying Presidential Memorandum,
17 which gives us an indication of what they're
18 looking for the National Spectrum Strategy to do.

19 And in the package that everybody has
20 you'll see a number of the sub bullets that are
21 there, as to what the spectrum strategy will
22 address.

1 And I want to thank both Jennifer
2 Manner and Mary Brown for agreeing to co-chair
3 this subcommittee. And Chris Mattingly, who I
4 don't see here, is the NTIA liaison. And I
5 believe you've already started to solicit
6 materials, and have, starting a discussion group
7 on this.

8 This has been listed as a high
9 priority for NTIA. We were asked to try and
10 deliver on the first part of the topic really by
11 our next, you know, the draft of a response by
12 the next CSMAC meeting, which as we'll talk about
13 later will not take place until the beginning of
14 next year.

15 As many of you are aware individually
16 or through your companies, or from the comments
17 already made, I, Dough, and Charles, we have a
18 WRC, which would be between now and the end of
19 the year, which a good number of actual CSMAC
20 members, as well as leadership at NTIA are
21 participating in.

22 So, there will be a lot of remote work

1 done between now and then. But trying to bring
2 together everyone prior to the end of the year,
3 given the radio conference going until almost the
4 end of the third week in November, is going to
5 prove challenging.

6 And in respect for all of our holidays
7 I'm looking at the beginning of, or end of
8 January probably for our first meeting. And I
9 think that's the timeline that was discussed with
10 Mary and Jennifer, again for the first part. And
11 at least we'll have the benefit of the National
12 Strategy having been released by then. Are there
13 any --

14 PARTICIPANT: No. I'm just
15 considering.

16 CO-CHAIR WARREN: Yes, okay. Are
17 there any comments you'd like to make, Mary? I
18 know Jennifer Manner is on travel, and unable to
19 be here. So --

20 MS. BROWN: Yes. So, Jennifer is
21 unable to be here. But both of us are very
22 excited about co-chairing this committee. And we

1 will be having our first conference call on
2 October the 10th. So, if you are interested, and
3 you haven't signed up, please do. And we'll add
4 you to that conference call.

5 We have been soliciting information
6 from the members about the jurisdictional nature
7 of spectrum policy and spectrum management. I
8 want to call out Carolyn Kahn in particular, for
9 sending a stellar list of things, and Michael
10 Calabrese, who's on the phone as well, sent us
11 some stuff.

12 And we're going to try to start out
13 just by understanding what the current state of
14 play is from a statutory, regulatory, and policy
15 perspective, just to make sure everybody is on
16 the same footing.

17 And that seems like a useful way to
18 proceed while we await the release of the actual
19 document.

20 CO-CHAIR RATH: Thanks. One just sort
21 of serial point. That please, when you're
22 actually sending documents or anything, be sure -

1 -

2 (Telephonic interference.)

3 CO-CHAIR RATH: Could you mute your
4 phone, please? Could you mute your phone?
5 Thanks. Just a reminder to copy the co-chairs.

6 (Telephonic interference.)

7 CO-CHAIR RATH: Please mute your
8 phone.

9 (Telephonic interference.)

10 CO-CHAIR RATH: Yes. Can you mute --

11 (Off microphone comment.)

12 CO-CHAIR RATH: Whoever is having a
13 conversation, please mute your phone. Or you're
14 just -- Thanks. Thank you. I hope that's it.
15 This is a very disruptive group today.

16 In any event, just a reminder that
17 Jennifer and I would like to be copied. And I
18 think, you know, obviously the liaison should
19 always be copied, and also Dave Reed.

20 The second topic we're taking on is
21 also, it's a very interesting topic that is
22 related to the National Spectrum Strategy. And

1 as, you know, part of what NTIA has been tasked
2 to do is to really look at what use spectrum is.

3 And as, you know, as I think most of
4 you know, has already reached out to the federal
5 community. What this is, is they're asking us to
6 look at knowing that it is very different, you
7 know, federal user to commercial user, or federal
8 user even to non federal user.

9 What they're doing is, they're asking
10 CSMAC to look at the feasibility and the utility
11 of actually looking at, you know, use of spectrum
12 by non federal users.

13 And I think, you know, we both have --
14 Mark Gibson is here. But I think Bob Weller is
15 not actually able to attend. We'll ask you in a
16 minute to sort of address that.

17 But I also wanted to mention that
18 Liching Sung, who is here, is liaison to this
19 committee. And thank you very much. Appreciate
20 it.

21 But we're, this one will probably take
22 place over a slightly longer timeframe than the

1 first part of Topic 1. And even, we'll talk
2 about Topic 3 in a minute. But Topic 3 is also
3 going to be a fairly short turnaround.

4 Because I think there's a fair amount
5 that CSMAC has already done on this issue. But
6 also looking at just what kinds of information is
7 already available.

8 And then, frankly, the next step,
9 looking at just, you know, what the feasibility
10 is of getting information from, you know, private
11 sector users.

12 So, Mark, do you want to talk about
13 what you all have done so far?

14 MR. GIBSON: Yes. This is Mark
15 Gibson. Really all I've done is get it together
16 with Bob. And it was almost opportunistic when I
17 ran into him at spectrum conference last week,
18 and kind of coordinated on what we thought we
19 wanted to do.

20 And so, I sent an email out last week
21 to the committee asking two things. One is, I
22 sent some documentation from I think the first

1 substantiation of this. But back when I first
2 got on CSMAC, which I think is 2011.

3 It was a subcommittee called spectrum
4 improvements. And the activity that we had was
5 to look at a GAO report, and comment on how the
6 NTIA might be able to better address how to
7 manage the data in the context of that.

8 So, I sent that out. Then I sent, so
9 I sent the GAO report. And I also sent out the
10 report from the committee, to, at the time to
11 this subcommittee, as background information.

12 And so, I did that. And I've set up
13 some timeframe for meetings, which I think is
14 next week. So, any of you guys that are on this
15 committee, and haven't got back to me on a
16 timeframe for meeting, please do that. That
17 avoids me having to send the email that I've been
18 working on right now.

19 So, that's where we are. I think, you
20 know, it's still, what I want to do in the first
21 meeting is to take stock of where people think we
22 are, like we usually do. And then we'll put a

1 work plan together.

2 And we should have something certainly
3 to present I think in the next meeting. Given
4 the timeframe it will probably out past the new
5 year. So, that's kind of where we are. Any
6 questions? Okay. This will be easy.

7 CO-CHAIR WARREN: At this point.

8 CO-CHAIR RATH: Yes. We'll see. So,
9 okay. Thanks, Mark. Moving on to Topic 3. It's
10 the shortest question. It also has, will have
11 the shortest turnaround. That's interference
12 prevention, detection, and resolution.

13 And basically it's just looking at how
14 NTIA and the FCC's equipment authorization rules
15 can be modified to require that all transmitters
16 use a unique identifier. You know, it's really,
17 as I said, it's sort of a simple question. But
18 in a very complicated world that we're living in.

19 So, I believe this is the one
20 committee that actually has had a meeting so far.
21 And Miriam, actually, before I move on, I also
22 wanted to thank Bruce Jacobs, who will be the

1 liaison to this committee. Bruce is here,
2 sitting over, not quite in the corner. But he's
3 over there.

4 And Miriam, if you could tell us a
5 little bit about what you all have done so far,
6 and what you're plans are moving forward.

7 MS. SOROND: Sure. Yes, sure. Thank
8 you, Charla. Yes. I wanted to acknowledge that
9 Brian Tramont is also a co-chair of this
10 subcommittee.

11 So, Brian and I really appreciate, you
12 know, with Bruce's guidance we had a call on
13 September 25th. And it was our first
14 subcommittee call.

15 And I just wanted to weigh in on the
16 comment on the shortest time around. Just for
17 clarification, we may have to break this out in
18 phases. And we're kind of contemplating that.

19 So, maybe we are going to try. Our
20 goal is to submit something by the April 2020
21 timeframe. But we thought of that in a way that,
22 if there are any follow-ups appropriate, identify

1 things that needed to be further, after going
2 through the first round of things, we gave
3 ourselves time.

4 So, Charla, before you, we completely
5 promise you the April 2020 deadline, we'd
6 appreciate getting a chance to see, as we put our
7 arms around this.

8 It's a very interesting question. You
9 know, we're looking at what's out there right
10 now, in terms of this sub-topic. And basically
11 that's our first phase.

12 And coming out probably with a
13 framework that's more rounded. And looking
14 forward to, then to defining potential next
15 phases.

16 CO-CHAIR RATH: Yes. Actually,
17 Miriam, just a quick question. You're,
18 presumably you're talking about having a final?
19 So that you would have a draft by our next
20 meeting? Or is this, you're talking about having
21 a draft in April?

22 MS. SOROND: So, first phase sort of

1 framework, final in April. Next phase is to be
2 also defined in April, if that makes sense. So,
3 we'll target sort of this earlier date for a
4 readout of where we are. And then, at that
5 meeting also kind of define the potential next
6 steps of what this subcommittee might have to do.

7 CO-CHAIR RATH: Yes. We, sounds good.
8 But what we should probably do is off line and
9 have a conversation with NTIA about the planning,
10 and how this fits in with what they're looking
11 for. So, but thanks, Miriam.

12 MS. SOROND: Yes, absolutely. That's
13 a really good point. Bruce was on our first
14 call. And we're working very closely with him.
15 And appreciate and welcome all feedback.

16 CO-CHAIR RATH: Super.

17 CO-CHAIR WARREN: So, moving to Topic
18 4. And this one is a little different from a
19 timeframe perspective. As you have all heard,
20 the first three there's an expectation that there
21 will be some form of preliminary deliverables.

22 In the last one it may slip until the

1 second quarter. But preliminary deliverables at
2 the first meeting in 2020. This one won't get
3 started until 2020.

4 Because again, we've got a world radio
5 conference. We've got three priority topics.
6 This is not a lesser priority in terms of the
7 importance of it. But in terms of timing it
8 could be phased so that people could, you know,
9 be realistic in the management of the workload.

10 And I want to thank Carolyn, sorry,
11 Carolyn Kahn and Andy Roy for agreeing to co-
12 chair this. And Dave will be the liaison. So,
13 he's going to be double duty on this committee.
14 So, thank you twice.

15 And so, the focus of this is really on
16 spectrum for unmanned systems, unmanned aerial
17 systems. And we've spent a lot of time in
18 conversations, not at the CSMAC, but in the
19 spectrum community, on the small UAF.

20 This is much broader than small UAF.
21 This is not exclusive of, but inclusive of all
22 the other sized unmanned aerial systems, whether

1 it's the urban air mobility, whether it is
2 unmanned cargo aircraft.

3 There's a wide range beyond what I
4 fondly call the pizza delivery sized drones, or
5 the real estate aerial drones that need to be
6 accommodated and accounted for. And it's not
7 something that really falls within the unique
8 purview of any one agency.

9 There's integrations to the national
10 airspace. There's commercial, noncommercial
11 uses. There's a number of questions that need to
12 be answered about how best to get at, as the
13 question actually says, the governance model.

14 What are the appropriate governance
15 models for this? And it should be a really I
16 think rich and interesting dialogue, both
17 technical and policy.

18 And so, I'm really happy that Andy and
19 Carolyn have agreed to, that they agreed to co-
20 chair this. And maybe I'll turn it over to you
21 two if one of you is, or both of you would like
22 to say something. I can pass you the mic.

1 MR. ROY: Okay. So, very quickly
2 obviously, because we're not starting until
3 January 2020. But Carolyn and myself are very
4 excited for what could be a wide ranging topic.

5 We would ask to not everyone sit back
6 and relax. We are going to try and collect some
7 reference material to support the group. And
8 also seek some sources that we can go and talk
9 to, and gain some information about the topics,
10 so when we hit the January 2020 CSMAC meeting to
11 kick off, that we can be on the ground running.

12 So, please keep an eye out. We will
13 send stuff out that you can read in the quiet
14 time between the WRC and the National Spectrum
15 Strategy. Thanksgiving and Christmas is in your
16 busy fourth quarter I think.

17 MS. KAHN: And our expected
18 deliverable would be in about a year, 12 months
19 from once we get started.

20 (Off microphone comments.)

21 CO-CHAIR WARREN: So, are there
22 questions from any of the members about these

1 topics, the subcommittees, related to protocol?
2 Any -- Jeff. Just announce yourself.

3 MR. COHEN: Yes, Jeff Cohen with APCO.
4 I can't recall if you guys had started
5 mentioning, are there still opportunities for
6 members to join some of these?

7 CO-CHAIR WARREN: Please.

8 MR. COHEN: Okay.

9 CO-CHAIR WARREN: Absolutely.

10 MR. COHEN: So, maybe I'm making a
11 rookie mistake. But I would be interested in
12 joining the unmanned aircraft, if you'll have me.
13 Just because I, you know, public safety is making
14 significant use of drones. And it's an interest,
15 of interest to us. So, that's why I wanted to
16 comment. Thanks.

17 CO-CHAIR WARREN: That's the kind of
18 comment we like. Anyone else want to volunteer?
19 Any other questions? And anything from --

20 MR. CALABRESE: Yes.

21 CO-CHAIR WARREN: Again.

22 MR. CALABRESE: Hi, Jennifer.

1 CO-CHAIR WARREN: Okay. Michael
2 Calabrese. I didn't recognize your voice.

3 MR. CALABRESE: Michael Calabrese.
4 Yes. I just, on the UASs, I just wanted to
5 mention, I don't know if the co-chairs have any,
6 if the subcommittee have any comment on this yet.

7 But I did want to note that the FCC's
8 TAC, Technical Advisory Committee, has an ongoing
9 group that is scheduled, I believe to make a
10 final report on that topic by the end of the
11 year.

12 And so, deferring this to January
13 might also be a good idea for us to, you know,
14 obviously to be, probably start from where they
15 stop. And then would be informed by their work.
16 And somehow arrange a kind of a briefing on it.

17 CO-CHAIR WARREN: Thanks, Michael.
18 Yes, no, I think that sounds like that could be a
19 good outbrief to the subcommittee, or potentially
20 to the full committee. We'll follow-up on that.

21 And it may be something that they
22 include as reference material. Other starting

1 point, or this reference, I'll defer to the
2 chairs as to how to manage that. Okay.

3 MR. CALABRESE: Right.

4 CO-CHAIR WARREN: Chris.

5 MR. WEASLER: Oh, sorry. Chris
6 Weasler from Facebook. Just a point of
7 clarification on this item. So, is the scope of
8 this item strictly the C2 links for the UAS,
9 which is separate from, for example, what the WRC
10 is going to address in Agenda Item 1.14 for high
11 altitude platforms?

12 CO-CHAIR WARREN: So, specifically it
13 does say UAS command and control. So, do the co-
14 chairs have any different thoughts? Because that
15 is how we, this is how we scoped it with NTIA, as
16 appropriate. And I think that's the intended
17 scope.

18 (Off microphone comments.)

19 CO-CHAIR WARREN: Okay. I'm seeing
20 tentative agreement that that is --

21 MR. WEASLER: Okay.

22 CO-CHAIR WARREN: -- staying within

1 scope.

2 MR. WEASLER: Thanks. Yes, just
3 clarifying. Because there are other uses of
4 spectrum from those types of aircraft.

5 CO-CHAIR WARREN: Don't be shy. We
6 have plenty of time. But we will not go long,
7 not necessarily. But we do want to make sure
8 that everybody has the opportunity.

9 Again, if anyone on the phone that is
10 a member wants to talk, just push a button and
11 I'll recognize you. Or if you speak we'll try
12 and recognize your voice.

13 CO-CHAIR RATH: So, that's it. And no
14 questions on any of the other questions. We're
15 all set. Okay. So, this next section is the
16 opportunity for public comment.

17 And I didn't know whether anyone's
18 here from the public. Well, no. Or on the phone
19 has anything they'd like to say at this point? I
20 don't see anyone around the room raising their
21 hand. And it doesn't sound like anybody on the
22 phone. So, it looks like we can move on.

1 CO-CHAIR WARREN: So, that brings us
2 to closing remarks.

3 CO-CHAIR RATH: Okay. Do not count on
4 this to be the norm. You will get official --
5 (Simultaneous speaking.)

6 CO-CHAIR WARREN: So, however, so a
7 couple of things from a logistics perspective.
8 One is, as we've already indicated, look for the
9 end of January, or maybe the first week of
10 February at the latest, as the next CSMAC
11 meeting.

12 We're going to try and meet quarterly.
13 That's the goal. This is very much driven.
14 Well, so that's a --

15 (Off microphone comment.)

16 CO-CHAIR WARREN: That brings up the
17 question of proximity to ISART, out at -- Well,
18 will January be here, you mean, the first one?

19 CO-CHAIR RATH: Oh, yes, yes.

20 CO-CHAIR WARREN: Yes. Sorry.

21 (Off microphone comment.)

22 CO-CHAIR WARREN: I thought you were

1 picking up on the quarterly cadence. So, the
2 next meeting we presume will be here in D.C. We
3 will not be traveling. Right, Dave?

4 MR. REED: That's correct. Yes. This
5 is Dave Reed, NTIA. So, this first, this next
6 meeting, because of the WRC, and because of the
7 holidays, will be about four months, as opposed
8 to three.

9 After that it will be approximately
10 every three months. That puts us at a good point
11 in terms of the summer, if ISART does occur. I
12 don't know yet if it will occur. If it does
13 occur, we'll try to have it coincide.

14 CO-CHAIR WARREN: But absent that,
15 that would be our only field trip meeting, I
16 believe. Okay. Other than that we'll be here in
17 D.C. And it may not always be here at Morgan
18 Lewis. It may rotate around. We may get NTIA
19 sometimes. It may be another law firm. So, do
20 not just populate your calendars with always
21 Morgan Lewis.

22 MR. REED: If you want snacks, no

1 NTIA.

2 CO-CHAIR WARREN: And we will, after
3 this meeting we will proceed still with co-chair
4 calls. And I think the next one will be within
5 the next few weeks, probably prior to the WRC.
6 Just to connect, at least from a co-chair
7 perspective.

8 CO-CHAIR RATH: Anything else you want
9 to --

10 CO-CHAIR WARREN: No, I don't think
11 so.

12 CO-CHAIR RATH: That's basically it.
13 And we'll, you know, again, just a reminder to
14 everyone to make sure that we're copied on
15 whatever you send around.

16 We will probably not be able to do
17 what Mark Gibson did, which was attend
18 practically every call that was ever, you know,
19 there ever was. But, you know, we do intend to,
20 you know, participate and attend, you know where
21 possible.

22 And certainly we'd love to see draft

1 documents, and be able to participate on that
2 level. So, and again, you know, truly
3 appreciate, you know, the volunteer, and how
4 quickly everybody has not only volunteered to be
5 co-chairs, but volunteered to be on committees.
6 And seems to be pretty enthusiastically moving
7 forward.

8 And, you know, just as Mark was when
9 he was a co-chair, we're here to be a resource as
10 well, to help facilitate all the work that we
11 collectively will be doing over the next, I think
12 Antonio said two years.

13 So, you know, feel free to reach out.
14 And if there's anything we can do to help make
15 the subcommittee process smoother, that's part of
16 why we get to be co-chairs. And on that note, I
17 think we'll adjourn. Unless anything else --

18 (Whereupon, the above-entitled matter
19 went off the record at 1:52 p.m.)
20
21
22

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Advisory Committee Meeting

Before: US DOC

Date: 10-01-19

Place: Washington, DC

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